

**INTER-AGENCY STANDING COMMITTEE-WORKING GROUP
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**IDPs: Update on the work of the IDP Unit
Draft TORs for Inter-Agency Mission to evaluate reintegration and recovery needs
for IDPs from war-affected areas in Sudan**

(For Information)

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1 Context

Sudan has around four million IDPs. With the prospects of a peace accord looking favourable, despite current setbacks, there is a heightened probability that the situation of IDPs in Sudan will change significantly over the next months. A cease-fire will create an enabling environment for spontaneous return movements that may be rapid and substantial. At the same time many IDPs will, for various reasons, choose to remain where they are and will therefore need to be more permanently and sustainably integrated into their host communities. Hence, such potential developments require that the UN system be fully prepared to assist the national and local authorities with return, local integration and longer-term recovery of IDPs.

Given the overall magnitude of Sudan's IDP population; the probability that large-scale return movements (and by extension repatriation of refugees) may become a very rapid process; the need to integrate non-returnees into host communities; and the inevitable demand that will be placed upon the international community to assist the authorities in effectively addressing the recovery of IDPs, an **Inter-agency Reintegration and Recovery Assessment Mission** is being proposed. This mission's primary purpose is to map out a UN system strategy for supporting the GOS and regional authorities in conceptualizing, resourcing and implementing durable solutions for IDPs.

2 Mission TORs

The mission will prepare a UN system strategy for support to authorities at all levels in finding durable solutions for IDPs (and by extension to returning refugees). An underlying premise of such a strategy will be a focus on community-based interventions rather than targeting IDPs as a special group. Specifically the mission will:

- determine the principal locations for return of IDPs and identify the prevailing social and economic conditions in such areas/communities;
- determine the scale and location of IDPs that are unlikely to return in the immediate future and identify the prevailing social and economic conditions in the communities where they are likely to remain;
- assess the nature and magnitude of the reintegration and recovery assistance needs for IDPs in communities of likely return or in communities where IDPs will remain, particularly with regard to displaced women and children;
- determine likely on-going humanitarian assistance requirements during the transition to self-reliance and productive livelihood creation;
- review the operational capacity of UN agencies and other 'development' actors on the ground to respond to such needs, with a view to identifying any gaps in response to the recovery assistance;
- review existing institutional arrangements within and between the UN agencies, the NGOs, the Government and the local authorities, with a view to assessing whether these are adequate for addressing the reintegration and recovery of IDPs;
- make recommendations to concerned agencies, organizations, the Government and local authorities for medium- and longer-term actions;
- identify the broader systemic problems affecting the international response to durable solutions for IDPs, especially with regard to funding such activities; and
- recommend specific actions that the international community and its national counterparts should take in overcoming inherent problems in responding to the need for implementing ions.

3 Duration and regions to be covered

It is anticipated that this mission will require around 14 days in Sudan, during which time the mission will be divided into two or three teams to maximize coverage of all primary IDP communities and areas of potential return. The mission will include both GOS- and non-GOS-controlled areas in the South, Southern Darfur, the Nuba mountains and Khartoum, as well as any other areas identified by either the GOS or the southern leadership.

The final three days of the mission will be spent in Khartoum for analysis of data gathered in the field, the development of a UN system strategy, and debriefing relevant stakeholders.

It is proposed that the mission will commence as soon as is practical and adequate preparations are undertaken. Therefore, a planning timeline of between 14 to 31 October is proposed.

4 Participating agencies

As the mission's focus will primarily be on reintegration and recovery, it is expected that agencies with such interests will make up the core of the

mission. Hence, agencies likely to participate are UNDP, FAO, UNICEF, WFP, ILO, IOM and a representative agency from the NGO community. UNHCR has a special role on this mission since areas of IDP return are likely to also be areas of refugee return. Invitations to participate will, as usual, be extended to all IDP Network members. OCHA will convene and lead the mission.

(This Draft ToR of the Inter-Agency Mission to Sudan was shared with the focal points of the Senior Inter-Agency Network on Internal Displacement for their comments on 12 September 2002.)