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Cover photo

Afghanistan. Farishta*, 28, is a widow from the north of the country with two children. Most of her extended family are now in Iran but Farishta could not afford the cost of travelling. She lives with her brother in Kabul, where they have received assistance from UNHCR.

*Name changed for protection reasons Credit: UNHCR/Andrew McConnell



Foreword by Dominique Hyde, Director of External Relations

We face a constant problem at UNHCR. Our job is to protect people's rights and meet people's needs. But we often have funding for only some people's rights and some people's needs. It's not about the generosity of our donors. It's about the impossibility of reconciling constantly evolving needs with a flow of funding that arrives already with a destination.

It's understandable that donors sometimes wish to support particular causes. This year, for example, the war in Ukraine has prompted huge compassion and millions of people have rushed to help or donate in any way they can. Such contributions are invaluable in reducing suffering and injustice in this world. However, when so much of UNHCR's funding is earmarked for specific situations, there is a risk of a funding drought in other areas of our work.

Nobody wants to see certain humanitarian needs getting left behind, just as nobody would want to see a public hospital being forced to reject emergency patients, or a village school turning away children who are eager to learn. But the reality is stark, as this report shows: since 2013, the majority of UNHCR's funding has been earmarked and UNHCR has not always had the ability to meet the needs that clearly exist.

This is why UNHCR is constantly seeking more flexible funding. These are resources that come without a label, for use in an emergency or to cover acute needs that risk being neglected. Flexible funding is often used more than once: it may serve to bridge a short-term financing gap until earmarked funding arrives, at which point the flexible funds can be redeployed elsewhere. Flexible funding goes straight to the most urgent frontline cases and helps UNHCR to raise its game, rather than subsidizing back office overhead costs. Flexible funding is emergency funding.

For those donors who are willing and able to entrust UNHCR with the use of their funds, without applying conditions, flexible funding is the most powerful way to save lives and help millions of people build a better future.



UNHCR's FLEXIBLE FUNDING

Definitions, quantities, sources, timeliness

Definitions

When UNHCR refers to flexible funding, this is what it means.

FLEXIBLE I	FUNDING						
Unearmarked funding	Softly earmarked funding	Earmarked funding	Tightly earmarked funding				
Contributed without	Allows UNHCR to	Contributions for a	Contributions that are				
restrictions on its use. It	allocate resources	specific country without	earmarked for a specific				
provides UNHCR with	across a range of	any further limitations.	project or sector within				
vital flexibility in	countries and activities	Also includes	a country or division.				
determining how best	in a given region or	contributions for the	Also includes in-kind				
to protect and assist	situation, or a specific	response to an	contributions and Junior				
people of concern who	Pillar, theme or activity	emergency situation	Professional Officers.				
are in the greatest need	in accordance with	within a specified					
or at the greatest risk.	identified priorities.	country.					
	Multi-year funding						

Pledged for 24 months or more. Whilst not all multi-year funding is flexible, the value of this type of contribution is its predictability, allowing UNHCR to apportion resources where they are needed most at the beginning of the year.

The definitions of multi-year and earmarked funding in this report are in accordance with those collectively agreed by humanitarian organizations and donors in the framework of the Grand Bargain. This report gives visibility to contributions of unearmarked and softly earmarked funding by donors, in accordance with UNHCR's Grand Bargain commitment, with concrete examples of how the funding makes a difference to forcibly displaced and stateless people. The report is complemented by continuous efforts to encourage flexible funding, including through regular funding updates published online, social media and visibility signs on-site.

Flexible funding enables UNHCR to plan strategically across its operations and manage its resources efficiently and effectively.

As a humanitarian agency mandated to provide protection and assistance to forcibly displaced and stateless populations, UNHCR's impact is dependent on its ability to respond swiftly and flexibly. If UNHCR has to wait until resources are raised to respond, precious time and opportunities to make a difference and save lives would be lost. As a rights-based agency, UNHCR's ability to protect those most affected is core—and is deeply linked to its informed understanding of those that are most vulnerable and most at risk. Flexible funding enables needs-based programming and direction of resources based on a holistic assessment of the intersections of needs, vulnerabilities and risks, both present and future. This is because flexible funding supports all programmatic areas.



Quantities

Against the final 2021 budget of \$9.248 billion, UNHCR had to allocate its flexible funding across operations around the world, as well as to the global programmes, to enable them to begin implementation. UNHCR received \$1.667 billion in flexible funding—\$716.7 million unearmarked and \$950.6 million softly earmarked.

This was 36% of total contributions received in 2021, and only 15% of UNHCR's budget. However, that represented the highest proportion of total contributions since 2015, suggesting that donors were responding to UNHCR's requests to make funding more flexible, and to make more of it available.

The allocation of these funds was a balancing act, measuring needs against available funding such as carry-over, multi-year funding, or funding projections. Despite the use of flexible resources, UNHCR was still faced with a shortfall of funds and was forced to use its reserves to finish the year, including all reserves of unearmarked funds. Usage of flexible funding increased by \$338 million from 2020 to 2021.

CONTRIBUTIONS BY EARMARKING LEVEL | 2012-2021





Sources

UNHCR's flexible funding was exclusively provided by its government and private donors. The pool of flexible funding grew by \$290.6 million (or 21%) from 2020 to 2021. This was mainly due to Germany, which increased its contribution of flexible funding by \$251.6 million.

Course	Unearmark	ed	Softly earmar	ked	Total flexible funding		
Source	\$	%	\$	%	\$	%	
Government	435,594,320	61%	838,216,456	88%	1,273,810,776	76%	
Private	281,155,006	39%	112,387,250	12%	393,542,255	24%	
Grand total	716,749,325	100%	950,603,706	100%	1,667,353,031	100%	

Unearmarked funding from the public sector increased 8% from \$404.8 million in 2020. Norway was the largest government donor of unearmarked contributions (\$80 million), although Sweden continued with its multi-year, unearmarked contribution - the gold standard for flexibility, predictability and timeliness. Private donors provided 39% of UNHCR's unearmarked funding. This was a 10% increase from \$256.4 million in 2020. España con ACNUR, UNHCR's national partner in Spain, remained the second largest donor to UNHCR of such funds with \$83.8 million.

The region to which the most unearmarked funding was allocated was the East and Horn of Africa and the Great Lakes, with \$169.5 million, or 20% of all such allocations. Overall, \$344.4 million or 41% of all allocations of unearmarked funding were made to the three regions in sub-Saharan Africa. At the operational level, over \$10 million in unearmarked funding was allocated to operations including Djibouti, Ethiopia, Kenya, South Sudan, Sudan, Uganda, the United Republic of Tanzania, the Central African Republic, Chad, Côte d'Ivoire, the Democratic Republic of the Congo, and Irag.

Softly earmarked funding, which can be used across a range of countries and activities in a given region or situation, came to \$950.6 million or 21% of contributions received, overwhelmingly from government donors. This was \$245.1 million more than in 2020, an increase of 34%. Germany and the United States provided 81% and 16% respectively of their total contributions to UNHCR in softly earmarked funding (respectively up from 38% and down from 18% in 2020).



SPOTLIGHT: Ms. Susanne Fries-Gaier, Director for Humanitarian Assistance at Germany's Federal Foreign Office, on the commitment to softly earmarked funding

"Humanitarian needs are at an ali-time high, and there is an increasing gap between needs and available funding. Therefore, it is indispensable to render the humanitarian system more efficient, and enable it to react swiftly. This is why Germany has undertaken significant efforts at the national level as well as in international fora to increase flexible, multi-year, and anticipatory funding. UNHCR is a close partner in this regard, whom we aim to provide with the necessary flexibility to adapt to rapidly evolving crises like Afghanistan or the COVID-19 pandemic. Moreover, a regional approach also enables a swift reprogramming of funds to neighbouring countries when needed. We encourage other donors and partners to also step up their quality funding and to shape the humanitarian system in accordance with the Grand Bargain."



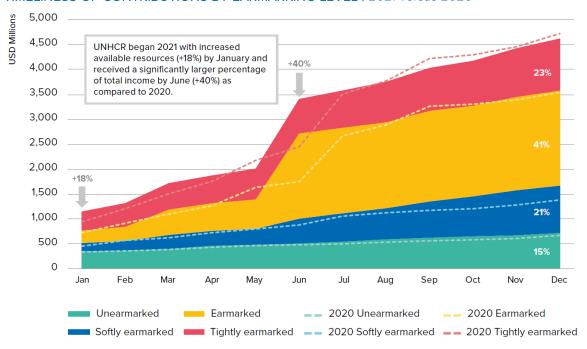
Regionally, the largest allocation of softly earmarked contributions was to the Middle East and North Africa, with \$254.4 million or 33% of all such allocations. At the operational level, over \$10 million in softly earmarked funding was used in Burundi, Ethiopia, South Sudan, Uganda, the Central African Republic, Niger, Nigeria, the Democratic Republic of the Congo, Jordan, Lebanon, the Syrian Arab Republic, Afghanistan, the Islamic Republic of Iran, and Colombia.

See Table 3 for full details of the top 20 donors of flexible funding, and Table 6 for more details of the regional allocations.

Timeliness

UNHCR began the year allocating some \$510 million in flexible funding, two-thirds of it unearmarked. Much of this, some \$239 million, came from multi-year unearmarked funding already available at the beginning of the year. This timeliness was critically important in allowing UNHCR to continue or begin carrying out activities, especially in situations where earmarking was not forthcoming, and which were low on financial support.

TIMELINESS OF CONTRIBUTIONS BY EARMARKING LEVEL | 2021 versus 2020



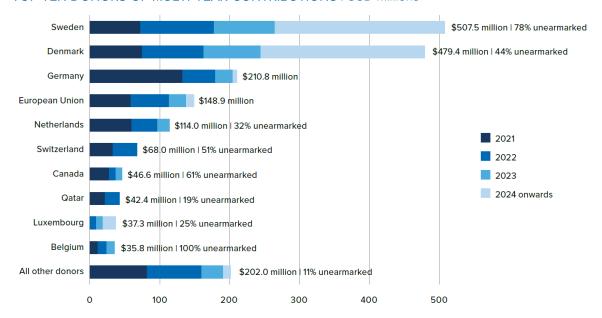


Multi-year funding

Combining the benefits of both flexibility and predictability, multi-year funding is another demonstration of flexible funding. The longer time frames inherent in multi-year funding allow for improved programme design, deeper engagement with affected communities and tangible gains in people's living conditions. Multi-year funding reduces the negative impact of income fluctuations throughout the year which can have knock-on effects across all areas of UNHCR operations, from emergency supply chains, staffing capabilities in the field, and core operations. More time to implement activities, together with the ability to re-allocate funding in response to shifts in programme focusor based on learning within programmes, means UNHCR interventions can respond, and respond better, to actual needs as they evolve.

Multi-year funding available to UNHCR in 2021 totaled \$575.1 million. Furthermore, UNHCR signed 62 multi-year agreements with a total value of over \$1.2 billion with 45 different donors in 2021 which will underpin the work of UNHCR through 2022 and beyond. Sweden and Denmark are the largest contributors in both absolute terms and also in the total amount of multi-year, unearmarked resources. Although the agreements and amounts are welcome, the total amount of multi-year funding is not sufficient to allow UNHCR to fully cascade this to partners while maintaining its own flexibility and start-up costs for any given year.

TOP TEN DONORS OF MULTI-YEAR CONTRIBUTIONS | USD millions





SOURCES AND DONORS OF FLEXIBLE FUNDING | 2021

United States of America: \$295.3

Germany: \$420.8

Canada: \$23.3 Governments: \$1,273.8

Sweden: \$97.3

Denmark: \$60.8

Finland: \$22.6

Other governments: \$99.8

France: \$37.6

Japan: \$30.6

Netherlands: \$42.5

UNO-Flüchtlingshilfe (National Partner in Germany): \$30.9

United Kingdom of Great Britain and Northern Ireland: \$40.4

Norway: \$86.1

Australia for UNHCR: \$21.3

Switzerland: \$16.9 USA for UNHCR: \$27.7

Other private donors: \$77.7

España con ACNUR (National Partner in Spain): \$92.5

Private donors in the Republic of Korea: \$48.4

Private donors in Italy: \$25.3

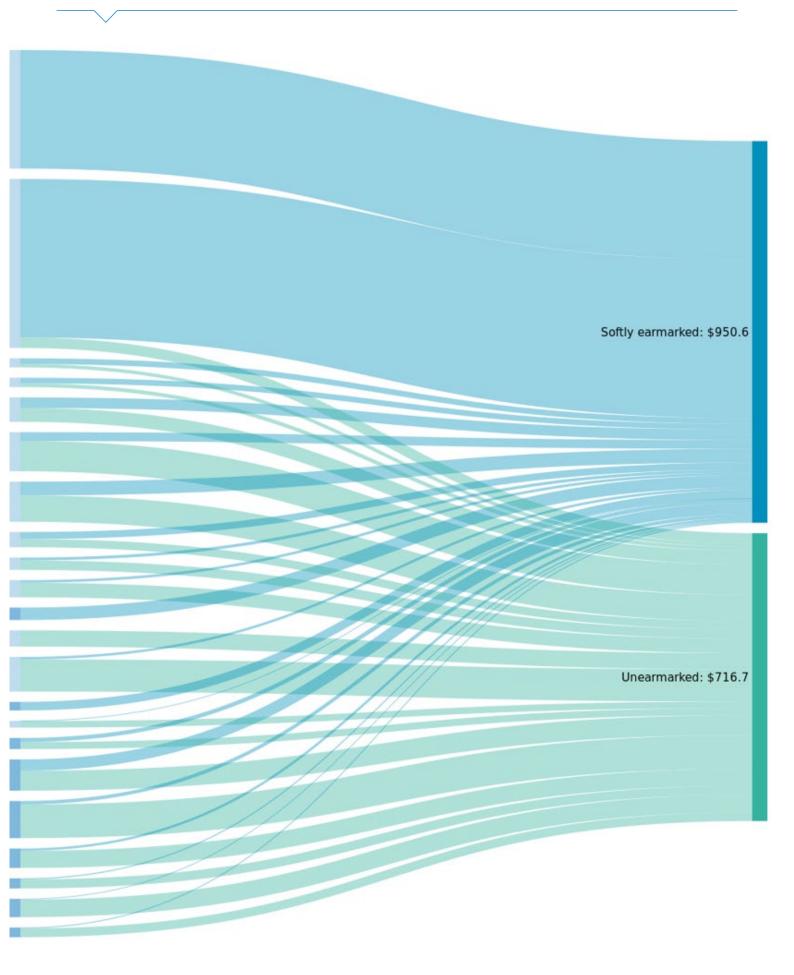
Japan for UNHCR: \$45.6

Sweden for UNHCR: \$24.1

This chart illustrates the sources of flexible funding--either governmental or private—and which type of flexible funding—either unearmarked or softly earmarked--the donor contributed to.

Private donors: \$393.5







ALLOCATIONS OF FLEXIBLE FUNDING BY REGION AND RIGHTS GROUP | 2021

	Middle East and North Africa: \$326.8
Softly earmarked contributions: \$774.1	East and Horn of Africa and the Great Lakes: \$273.9
	Asia and the Pacific: \$198.0
Softly earmarked carry-over: \$36.3	
	West and Central Africa: \$182.9
	The Americas: \$139.1
Unearmarked contributions: \$607.1	Southern Africa: \$116.1
	Europe: \$97.0
Unearmarked carry-over: \$238.5	Global Programmes: \$322.4

This second chart illustrates how flexible funding was allocated to the seven UNHCR regions, plus its global programmes, and from each region to the rights groups. As such, it offers insight into the sectors--such as protection, or basic needs--which UNHCR prioritized for assistance.



Basic Needs and Essential Services: \$542.6 Logistics and Operations Support: \$163.1 Community Empowerment and Self Reliance: \$107.8 Durable Solutions: \$106.1 Fair Protection Processes and Documentation: \$101.4 Security from Violence and Exploitation: \$100.2 Favourable Protection Environment: \$89.9 Headquarters and Regional Support: \$84.6 Leadership, Coordination and Partnerships: \$37.8 Operational Activities: \$174.6 Programme Support Activities: \$147.8



GREATER IMPACT WITH LIMITED RESOURCES

Operational examples of the use of flexible funding

Flexible funding, particularly unearmarked funding, increases UNHCR's ability to have greater impact with limited resources.

Unearmarked funding can be used quickly and efficiently across the breadth and depth of UNHCR's operational response and increases its capacity to reach the most vulnerable people by independently and impartially allocating its funds based on needs.

For example, it allows UNHCR to kick-start an emergency response; provide protection in underfunded or forgotten crises; prepare for the unpredictable; and provide predictable financing for operations and implementing partners while earmarked funds are being raised. It is important in the before, during and after of any emergency. It facilitates swifter responses to urgent needs and investment in fragile, potentially volatile situations, emergencies and disaster preparedness, as well as enabling response to needs in situations of protracted and neglected displacement.

In emergencies, flexible funding allows UNHCR to deliver assistance before an emergency appeal is launched, increasing its global presence and enabling it to reach the most marginal and vulnerable. Indeed, the use of flexible funding can even obviate the need for a separate emergency response.



Flexible funding in that regard is vital as well in bolstering forgotten or under-resourced crises which are often overlooked for funding support. It enables UNHCR to maintain support in the aftermath as suffering does not end when the initial emergency phase of a crisis is over.

Another of the key values of flexible funding, particularly of unearmarked funding, is the movement of these funds throughout the year to different operations where needs were highest. The same unearmarked funds were therefore allocated multiple times to different operations throughout the year, depending on the funding status of the operation. This worked as the unearmarked allocation could move once earmarked funds came in during the course of theyear. This means that the allocation of unearmarked funds in the first quarter of the year was different to the third and fourth quarters as more funding came in to address vital needs. It is this movement of income that is so valuable and has such an important impact, allowing UNHCR to kick-start, bolster or enable operations to be implemented as fully as possibleaccording to need and without interruption in vital assistance.

FIELD ALLOCATIONS OF FLEXIBLE FUNDING TO RIGHTS GROUPS | USD millions

	Basic Needs and Essential Services: \$542.7
Softly earmarked: \$758.3	
	Favourable Protection Environment: \$90.0
	Fair Protection Processes and Documentation: \$101.4
	Security from Violence and Exploitation: \$100.2
	Community Empowerment and Self Reliance: \$107.9
	Leadership, Coordination and Partnerships: \$37.7
Unearmarked: \$575.3	Durable Solutions: \$106.1
	Logistics and Operations Support: \$163.1
	Headquarters and Regional Support: \$84.6

REPORT ON FLEXIBLE FUNDING IN 2021



The examples below are useful illustrations of how UNHCR combined all four types of funding—earmarked and tightly earmarked funding, together with unearmarked and softly earmarked—to best effect. The graphics display the allocation of funding over the course of the year and offer clear signals about the importance of timeliness of funding.

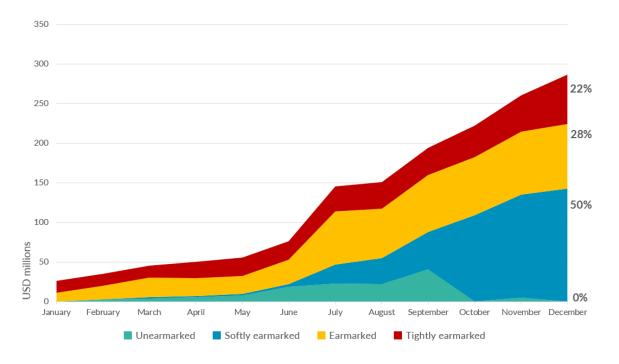
In none of the examples offered—indeed in very few of UNHCR's operations—was the funding received at 50% or above at mid-year. In fact, the average was lower, often below 30%, meaning some 70% of funding arrived in the latter half of the year, with concomitant implications for implementation and capacity to deliver. In such conditions, tough decisions on which activities to prioritize for allocating funding have to be taken. It is also evident that, no matter how valuable it is, there was not enough flexible funding to allocate against needs. Meaning, UNHCR's decision—making about where to allocate it was cautious until the second half of the year offered greater indication of the amount and type of funding available, and so to which operations and againstwhich needs the flexible funding could be finally allocated.



Afghanistan situation Staying and delivering

Month by month indicative allocation

Budget: \$381.8 million | Indicative funds available: \$286 million | 75% funded



REPORT ON FLEXIBLE FUNDING IN 2021



The situation in Afghanistan changed markedly in July and August with the Taliban takeover and US withdrawal, a political convulsion that prompted a wave of displacement, followed by the return of many who had been displaced, creating an upsurge of humanitarian need.

By the end of the year, Afghanistan was confronted with widespread economic collapse and a humanitarian crisis of unprecedented proportions. More than half the Afghan population, or 22.8 million people, faced acute food insecurity. Calls on helplines to UNHCR staff and partners increased from 768 queries pre-August to more than 68,000 by year's end.

An injection of unearmarked funding in mid-year was vital to the emergency response, and to an overall response that was at the time only about 50% funded. Significant quantities of softly earmarked funds in the latter part of the year enabled UNHCR to stay and deliver in Afghanistan to meet the needs of those uprooted by the political upheaval, and to ensure protection and assistance to those who fled abroad.

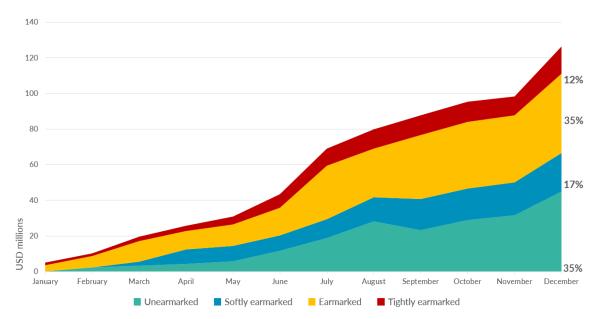
By the end of 2021, thanks to the addition of softly earmarked funding, UNHCR's Afghanistan situation response reached 75% of its budgeted needs of \$381.8 million, equating to \$286 million in available funding, half of which was softly earmarked. As a result, UNHCR was able to provide cash assistance for more than 782,000 Afghans, including at a critical moment before a harsh winter set in. UNHCR supported some 1.15 million people with emergency assistance, which included cash for winterization to more than a quarter of a million people, and shelter assistance to nearly 100,000 people.

The cash support was primarily used for shelter, ensuring that displaced families could rent accommodation, and many families also used cash assistance to return home. It was also vital in cash support for protection, with 80,000 vulnerable households benefitting. Over 791,000 internally displaced people returned to their places of origin before the end of the year. UNHCR's protection services and assistance reached 926,900 people after August. Over 300,000 people were supported with core relief items, 22,845 with assistance for special needs with both in-kind and cash assistance.



Central African Republic situation A funding boost to support a move towards peace

Month by month indicative allocation to the CAR situation Budget: \$166.3 million | Indicative funds available: \$103.9 million | 62% funded



At the start of 2021, tens of thousands of Central Africans fled to Cameroon, the Republic of Congo, Chad and the Democratic Republic of the Congo (DRC) following violence in the aftermath of an election in December 2020. The political and security situation remained volatile and precarious throughout the year, marked by prevalent gender-based violence, a rise in child protection incidents and the increased use of explosive devices.

When the President declared a unilateral ceasefire on 15 October, security conditions improved, ushering in hopes for renewed dialogue and greater access to aid and services. UNHCR rapidly resumed its support for voluntary returns, offering prospects and solutions for Central Africans wishing to return. In the final quarter of the year, flexible funding helped UNHCR to scale up its support for voluntary repatriation of Central African refugees. More than 5,000 returned to safe areas within the country, while tens of thousands of IDPs also elected to regain their homes. UNHCR's support included cash assistance to facilitate returns and the charter of boats and planes to bring refugees safely back to their homeland.

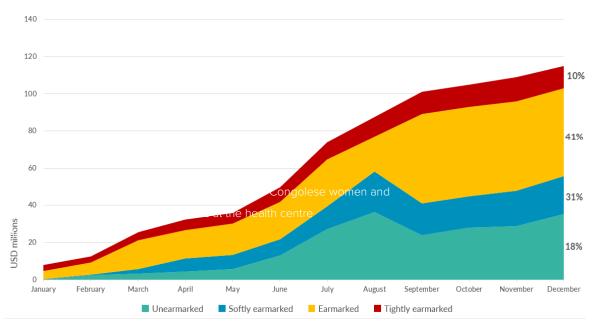
However, an estimated 6,000 Central Africans crossed into the DRC during October, fearing violence during counter-insurgency operations, bringing a new set of needs for protection and assistance. Clashes between government forces and armed groups intensified in November and December, displacing another 28,000 people within the Central African Republic by the end of the year.

Flexible funding accounted for more than half of the situation's funding in 2021, while a boost in unearmarked funding during the last quarter of the year meant that it made up more than 35% of the total.



The Democratic Republic of the Congo Meeting emergency needs until more funding comes through

Month by month indicative allocation to DRC Budget: \$205.4 million | Indicative funds available: \$114.9 million | 56% funded



In the Democratic Republic of the Congo (DRC), emergency humanitarian needs rose sharply in mid-2021 when the eruption of the Nyiragongo volcano near Goma in the east of the country coincided



with a grave and escalating humanitarian situation in North Kivu, which already had nearly 2.5 million IDPs. UNHCR declared a level 2 emergency on 14 June, by which time the volcanic eruption had already displaced hundreds of thousands of people in the Goma area and another 30,000 to Rwanda. Attacks by armed groups had prompted the imposition of a state of emergency in North Kivu and neighbouring Ituri in May but the violence continued. In the first eight months of 2021, more than 1 million people were displaced within the east of the country.

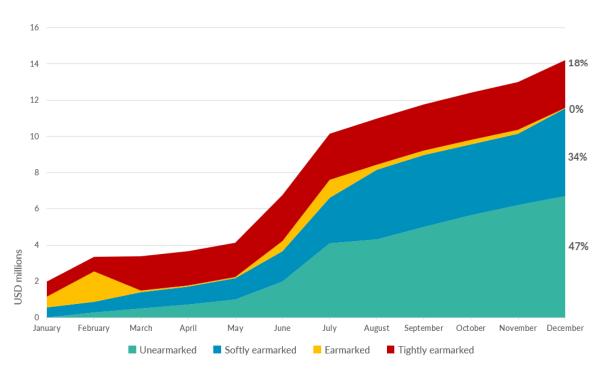
Although the DRC has vast humanitarian needs that are perennially underfunded, UNHCR was able to ramp up its response in mid-2021 by drawing on flexible funding, providing shelter and core relief items, including soap to combat the spread of COVID-19. UNHCR also supported community-based protection groups in their work to disseminate information about COVID-19, gender-based violence and child protection. Later in the year the arrival of major contributions of earmarked funding from the United States and other donors allowed the operation to release the flexible funding for redeployment elsewhere.

However, many humanitarian needs in the DRC remained underfunded. 74% cent of school-age refugees in Ituri province were not educated during the 2020-2021 school year, and access to judicial services, self-reliance protection monitoring and trauma assistance activities were all constrained by lacked funding.



Zambia Bringing hope and dignity to a refugee population at risk of neglect

Month by month indicative allocation to Zambia Budget: \$22.7 million | Indicative funds available: \$14.1 million | 63% funded



By the end of 2021, Zambia hosted 104,000 people of concern to UNHCR: including some 65,000 Congolese refugees and asylum-seekers and 24,000 others of concern, mainly former Angolan and Rwandan refugees. Refugees are hosted in three settlements. Funding earmarked for the Zambia operation came to less than \$2.3 million, 10% of UNHCR's budgeted needs, or around \$22 per person for the entire year. An injection of flexible funding allowed that sum to be multiplied more than sixfold.

The flexible funding boost brought wide benefits to the displaced population and helped Zambia's government in its efforts to support those living in the settlements. After consultations with UNHCR and UNFPA, Zambia's National Statistics Agency included a question in its 2022 census to determine how many people are stateless. UNHCR was able to start a repatriation programme for Congolese refugees who wished to return, and nearly 5,000 opted to do so.

With flexible funding, 170 vulnerable women were provided with support to engage in incomegenerating activities and 257 women- and youth-owned businesses were given business grants to help them recover from the COVID-19 lockdown measures. UNHCR's implementing partner Caritas Czech Republic supported female refugees with \$245, helping them to improve their household food security.

However, Zambia remained underfunded overall and there were many unmet needs and unfulfilled ambitions. Limited funding for scholarships, coupled with legal requirements for study permits,



hampered refugees' access to higher education. There were an insufficient number of handwashing points in Meheba refugee settlement and solid waste disposal facilities were needed in Mayukwayukwa refugee settlement.

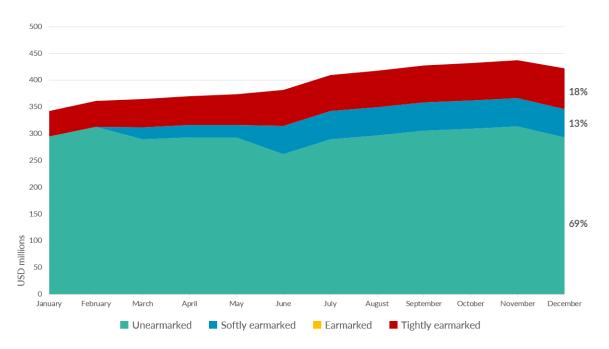




Global programmes Delivering on UNHCR's core mandate and priorities worldwide

Month by month indicative allocation to the global programmes

Budget: \$522 million | Indicative funds available: \$422 million | 81% funded



Flexible funding allows UNHCR to deliver on its core mandate. For example, it is vital to UNHCR's normative work in developing and strengthening legal frameworks and supporting adherence to international standards, in protection dialogue, advocacy, and in policy development. Many of these core thematic priorities receive little to no earmarked funding. This is the case for the global programmes, a suite of centrally-managed activities that cut across geographical lines and help UNHCR deliver more efficiently and effectively. These programmes, to which significant sums of flexible funding are allocated, are not about administration. On the contrary, they enable a range of centrally coordinated activities such as global stockpiles of relief items and the supply chain networks needed to send items to wherever they are needed, fast.

Global programmes include work to drive policy priorities such as UNHCR's championing of global solidarity, climate action, addressing statelessness and internal displacement, accountability, data and digitalization. In 2021, global programmes also included technical advice and management of cash assistance, education-related projects, resettlement work, refugee registration, and ensuring continuity in COVID-19 stockpiles. With household finances reeling from the economic impact of the pandemic, global programmes aimed to strengthen self-reliance and the inclusion of people of concern to UNHCR in national health and social protection programmes. Investments in global programmes also helped UNHCR to multiply its resources and its reach. Part of the expenditure on global programmes went into mobilizing contributions from the private sector, with every \$1 spent on fundraising resulting in around \$4 coming back to UNHCR in donations.



THEMATIC FUNDRAISING

Reversing the decline in flexible funding

The flexible funding provided to UNHCR is a valuable resource, but insufficient in quantity for the needs. Much of it goes to operations and regions, and a significant portion goes to UNHCR global programmes, which support operations through policy development and technical support in priority areas.

Of total resources available to UNHCR in 2021, 23% was contributed for efforts in specific sectors, such as education, nutrition, WASH, health, shelter, and protection. Much of this funding (97%) was tightly earmarked to specific populations, emergencies, or countries. Only a relatively small amount of available funds – \$36 million or under 1% of total available resources in 2021 – was flexibly earmarked to a sector at subregional, regional or global level, and was therefore categorized as thematic support.

As these flexible funding reports demonstrate, UNHCR relies on unearmarked and softly earmarked contributions to kickstart emergency responses, bolster underfunded operations, and fill sectoral gaps. However, this support has declined as a proportion of UNHCR's available resources (from 52% in 2012 to a low of 29% in 2020, and 36% in 2021).

Put simply, UNHCR needs to raise more flexible resources, and the decision to undertake thematic fundraising for a limited subset of activities is one such measure chosen to increase flexible, softly earmarked contributions.

Such contributions to themes or sectors will allow resources to be applied toward the greatest needs, and reduce administrative burdens in allocating, tracking, and reporting. These resources will help UNHCR prevent disparities and fluctuations in assistance levels that would otherwise result from varying levels of donor interest.

Thematic fundraising also aims to raise funds from new funding sources, as well as reduce the level of earmarking of current donor support.

Top thematic priorities were selected based on an analysis of UNHCR funding needs, organizational priorities, and potential for gaining donor support. In 2022, UNHCR will seek flexible contributions at sub-regional, regional and global level for gender equality and gender-based violence (\$377 million); education (\$466million) and climate action (\$417 million), which is becoming an ever-more pressing issue for the people UNHCR serves, and for UNHCR itself.



2021 Funding to address gender-based violence

Early and effective gender-based violence programming is life-saving for women, girls and other people facing heightened risk. UNHCR operations outlined \$270 million in funding requirements in 2021 for quality gender-based violence specialized programming including prevention and response (psychosocial support, health, safety and legal assistance).

UNHCR received a total of \$12.8 million in contributions for gender-based violence programming, most of which was tightly earmarked. Top flexible contributions received were from Japan (\$595,360), Spain (\$538,399), private donors in Germany (\$596,659) and from IKEA (\$107,102). Additional tightly earmarked contributions were received, notably from Japan and the United States, for specific programmes addressing gender-based violence.

This earmarked support covered less than 5% of the global funding needed for programming to address gender-based violence. Thankfully, many donors contribute flexible support that UNHCR can allocate to address urgent gender-based violence-related needs. Several of UNHCR's top government donors contribute unearmarked or softly earmarked funds (such as funds provided for regions, situations, or country operations without further earmarking) while emphasizing the importance of preventing and responding to gender-based violence. Germany, the United States, Sweden, Norway and Denmark are examples of this ideal model of support.

By the end of 2021, UNHCR was able to implement activities totaling \$120 million, or 44% of overall budget requirements. UNHCR and its partners were able to support 89,742 survivors of gender-based violence with psychosocial counselling, 4,066 with legal assistance and 3,845 with medical assistance. Given the disparities between the budget and the funding received, these achievements would not have been possible without the extensive use of flexible funding. With additional flexible funds UNHCR can meet the needs of more survivors and persons at-risk of gender-based violence to heal, recover and rebuild their lives. Additional funding also means that UNHCR and partners can increase the implementation of prevention programming as well as programming supporting the empowerment and participation of women and girls.

In 2022, UNHCR seeks \$377 million to address gender equality and gender-based violence.

2021 Funding for education

In 2021, UNHCR identified \$455 million in budget requirements for early childhood, primary, secondary, tertiary and other education programmes, particularly for refugee children not fully integrated into the national education systems of host countries. UNHCR's education programmes have reduced disparities experienced by some refugee students and other children and young people under UNHCR's mandate, and contributed to enrolment of 1.9 million children in primary education in 2021. However, much more needs to be done to systematically address funding shortfalls and ensure equal access to education.

UNHCR received \$57 million in contributions earmarked specifically for education in 2021. This represented 12.6% of UNHCR's education funding requirements. Most (\$51 million) was earmarked to



specific countries, populations, or projects. Private donors contributed 80% of the \$6 million in flexible funds received for education in 2021. Campaigns played a crucial role in raising these funds, notably matching grants raised from the private sector for the Educate a Child programme. Two governments also provided flexible support to education in 2021: Norway with \$1.1 million, and Malta with \$28,419.

UNHCR allocated \$146 million in flexible funding, allowing it to implement \$205 million in education programmes. As represented just 45% of overall funding requirements, many UNHCR operations dedicated available resources to the most urgent gaps in basic rights to education. Flexible funding was critical in supporting foundational costs in education – teacher salaries and support, school infrastructure and basic learning materials – without which refugee children will not be able to predictably access quality education. Around half of all school-age refugees remain out of school, a situation which will not change unless funding requirements are more closely met.

In 2022, UNHCR seeks \$466 million to support education for refugee children and other forcibly displaced and stateless people.

The importance of education

Farishta*, 28, is a widow with two children who lives with her brother in Kabul. They are originally from the northern province of Takhar. Farishata's husband, a member of the Taliban who abducted her and forced her into marriage, was killed 10 years ago fighting. With her parents and siblings they fled to Kabul in July as the Taliban advanced, heading for Iran where most of her family are now. But Farishta could not afford the cost of travelling across the border and she and her children returned to Kabul, where they have received assistance from UNHCR.

(*Name changed for protection reasons)





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(Includes graphics showing allocations of flexible funding to rights groups)



Table 1 | DONORS CONTRIBUTING OVER \$100,000 IN FLEXIBLE FUNDING IN 2021 | USD millions

Donor (Ranked by size of flexible contribution)	Unearmarked	Softly earmarked	Subtotal flexible contribution	Earmarked	Tightly earmarked	Total contribution	Flexible contribut ion as % of donor's total contribut ion to UNHCR	Donor's flexible contribut ion as % of total flexible contribut ion to UNHCR	% Increase / decrease of flexible contributio n from 2020
Germany	25,985,663	394,822,841	420,808,504	29,638,139	37,901,505	488,348,148	86%	25%	149%
United States of America		295,282,472	295,282,472	1,541,830,003	35,094,207	1,872,206,682	16%	18%	-15%
Sweden	75,390,687	21,890,429	97,281,116	20,847,565	4,851,442	122,980,123	79%	6%	-9%
España con ACNUR (National Partner in Spain)	83,842,404	8,642,814	92,485,219	669,460	27,973,338	121,128,017	76%	6%	None
Norway	79,990,589	6,097,054	86,087,643	17,157,299	4,178,158	107,423,101	80%	5%	85%
Denmark	34,604,624	26,161,769	60,766,393	20,173,759	20,220,703	101,160,855	60%	4%	7%
Private donors in the Republic of Korea	42,427,640	5,940,554	48,368,193	307,866	634,142	49,310,201	98%	3%	4%
Japan for UNHCR	43,614,452	1,983,048	45,597,500	39,521	1,382,712	47,019,732	97%	3%	2%
United Kingdom of Great Britain and Northern Ireland	40,424,803	13,755	40,438,559	6,629,266	25,839,576	72,907,401	55%	2%	-43%
Netherlands	36,105,033	6,411,225	42,516,258	13,867,606	35,533,161	91,917,024	46%	3%	11%
France	20,152,026	17,355,137	37,507,164	59,960,528	3,732,391	101,200,082	37%	2%	98%
UNO- Flüchtlingshilfe (National Partner in Germany)		30,929,149	30,929,149	7,281,150	12,170,120	50,380,419	61%	2%	None
Japan	23,408,080	7,233,696	30,641,775	10,715,600	99,220,133	140,577,508	22%	2%	-3%
USA for UNHCR	17,491,866	10,244,019	27,735,884	480,644	48,957,863	77,174,392	36%	2%	86%
Private donors in Italy	22,496,377	2,849,580	25,345,957	414,072	2,851,811	28,611,840	89%	2%	13%
Sweden for UNHCR	21,714,217	2,393,504	24,107,721	944,479	4,403,170	29,455,370	82%	1%	18%
Canada	9,431,138	13,862,883	23,294,021	52,051,767	5,075,057	80,420,845	29%	1%	1%



Donor (Ranked by size of flexible contribution)	Unearmarked	Softly earmarked	Subtotal flexible contribution	Earmarked	Tightly earmarked	Total contribution	Flexible contribut ion as % of donor's total contribut ion to UNHCR	Donor's flexible contribut ion as % of total flexible contribut ion to UNHCR	% Increase / decrease of flexible contributio n from 2020
Finland	8,363,202	14,199,684	22,562,885	3,584,229	439,654	26,586,769	85%	1%	3%
Australia for UNHCR		21,331,240	21,331,240	1,506,643	797,537	23,635,420	90%	1%	40%
Switzerland	16,376,663	511,771	16,888,434	16,566,066	8,131,316	41,585,816	41%	1%	3%
Ireland	12,544,803	3,577,121	16,121,924	3,210,561	3,943,883	23,276,368	69%	1%	13%
Austria	2,564,439	12,155,475	14,719,914	5,454,702	9,630,582	29,805,198	49%	1%	470%
Private donors in Canada	9,490,468	3,664,680	13,155,148	642,518	2,426,521	16,224,187	81%	1%	26%
Belgium	11,947,431		11,947,431	4,587,156	4,650,972	21,185,559	56%	1%	21%
Private donors in China	9,638,126	1,727,768	11,365,894	287,659	1,183,475	12,837,027	89%	1%	None
Italy	10,739,857		10,739,857	23,645,744	34,405,888	68,791,489	16%	1%	1%
Spain	2,252,252	7,936,013	10,188,265	4,031,291	11,981,527	26,201,083	39%	1%	196%
Australia	7,390,983	2,698,742	10,089,725	8,806,262	3,788,734	22,684,721	44%	1%	55%
Private donors in the Netherlands	7,063,842	478,050	7,541,892	4,042,239	4,133,814	15,717,946	48%	*	33%
UK for UNHCR		5,881,757	5,881,757	1,619,502	4,415,134	11,916,393	49%	*	944%
Private donors in Denmark	223,313	5,500,582	5,723,895	841,686	2,671,117	9,236,698	62%	*	1478%
New Zealand	4,098,361	1,049,685	5,148,046	1,459,854		6,607,900	78%	*	26%
Luxembourg	2,389,486	2,492,295	4,881,782	5,627,076	3,113,921	13,622,779	36%	*	31%
Private donors in Malaysia	4,133,781		4,133,781	34,289	59,004	4,227,074	98%	*	36%
Qatar	4,000,000		4,000,000		19,067,640	23,067,640	17%	*	-50%
Private donors in the United Arab Emirates	2,517,569	1,057,252	3,574,821	459,584	23,119,588	27,153,994	13%	*	-2%
Republic of Korea	3,506,611		3,506,611	17,922,975	5,594,260	27,023,846	13%	*	22%



Donor (Ranked by size of flexible contribution)	Unearmarked	Softly earmarked	Subtotal flexible contribution	Earmarked	Tightly earmarked	Total contribution	Flexible contribut ion as % of donor's total contribut ion to UNHCR	Donor's flexible contribut ion as % of total flexible contribut ion to UNHCR	% Increase / decrease of flexible contributio n from 2020
Private donors in France	2,287,143	978,882	3,266,026	334,035	858,523	4,458,584	73%	*	52%
Private donors in Lebanon	1,665,405	1,362,911	3,028,316	246,088	3,178,960	6,453,364	47%	*	-19%
Private donors in the United Kingdom of Great Britain and Northern Ireland	1,509,942	1,139,860	2,649,802	289,782	8,074,260	11,013,844	24%	*	-69%
Private donors in Greece	2,329,963	80,789	2,410,753	723	17,762	2,429,238	99%	*	85%
Private donors in Switzerland	1,154,989	1,064,562	2,219,550	583,589	345,047	3,148,187	71%	*	21%
Switzerland for UNHCR	827,751	1,329,601	2,157,352	110,254	1,197,048	3,464,654	62%	*	635%
Private donors in Thailand	1,951,807	118,586	2,070,393	4,570,600	43,058	6,684,051	31%	*	9%
Private donors in the Philippines	1,848,498	76,710	1,925,208	798,711		2,723,918	71%	*	33%
Iceland	500,000	1,012,577	1,512,577	383,494		1,896,071	80%	*	54%
Czechia		1,164,090	1,164,090	616,685	2,694,358	4,475,133	26%	*	76%
Private donors in Singapore	687,176	475,412	1,162,588	280,765	120,440	1,563,793	74%	*	12%
Saudi Arabia	1,000,000		1,000,000		23,262,883	24,262,883	4%	*	None
Private donors in Japan	392	971,558	971,950	1,392,177	11,939,234	14,303,361	7%	*	-2%
Russian Federation	550,000	300,000	850,000	1,050,000	100,000	2,000,000	43%	*	None
Private donors in Saudi Arabia	172,903	576,619	749,521	93,212	1,217,629	2,060,362	36%	*	-30%
Private donors in Brazil	526,816	132,795	659,611	2,222,214		2,881,825	23%	*	28%
Private donors in Kuwait	160,888	412,752	573,640	76,507	2,463,249	3,113,397	18%	ж	-15%
Liechtenstein	110,375	331,126	441,501			441,501	100%	*	7%
Slovakia		390,777	390,777			390,777	100%	*	3444%



Donor (Ranked by size of flexible contribution)	Unearmarked	Softly earmarked	Subtotal flexible contribution	Earmarked	Tightly earmarked	Total contribution	Flexible contribut ion as % of donor's total contribut ion to UNHCR	Donor's flexible contribut ion as % of total flexible contribut ion to UNHCR	% Increase / decrease of flexible contributio n from 2020
Poland		376,506	376,506		87,000	463,506	81%	*	-25%
Bailiwick of Jersey		367,043	367,043	354,108	108,691	829,842	44%	*	-17%
Fundación ACNUR Comité Argentino (National Partner in Argentina)	297,018	15,464	312,481	263,426		575,907	54%	*	136%
Private donors in Egypt	74,791	234,592	309,383	40,882	187,755	538,019	58%	*	3%
Private donors in Indonesia	301,840	5,000	306,840	35,000	237,907	579,747	53%	*	582%
Private donors in the United States of America	201,488	100,000	301,488	150,276	4,215,250	4,667,014	6%	*	-95%
Private donors in Kenya	37,464	263,902	301,366	5,423	19,010	325,799	93%	*	131%
Turkey	300,000		300,000			300,000	100%	*	None
Private donors in Belgium	157,736	133,220	290,956	36,939	25,653	353,548	82%	*	-22%
South Africa	214,625		214,625			214,625	100%	*	77%
Estonia	119,474	91,463	210,938	273,152	212,896	696,985	30%	*	26%
United Arab Emirates	200,000		200,000	1,820,872	2,356,198	4,377,070	5%	*	None
Private donors in Mexico	165,361	28,230	193,590	886,652	145,869	1,226,112	16%	*	-55%
Portugal	180,402		180,402	174,231		354,633	51%	*	802%
Slovenia		164,957	164,957	45,045		210,002	79%	*	196%
Morocco	150,000		150,000		26,918	176,918	85%	*	-75%
Private donors in Oman	79,715	67,899	147,613	31,377	111,869	290,859	51%	*	-41%
Malta	47,790	90,401	138,191	102,047		240,238	58%	*	17%
Private donors in Czechia		116,550	116,550		1,239,822	1,356,372	9%	ж	N/A



Donor (Ranked by size of flexible contribution)	Unearmarked	Softly earmarked	Subtotal flexible contribution	Earmarked	Tightly earmarked	Total contribution	Flexible contribut ion as % of donor's total contribut ion to UNHCR	Donor's flexible contribut ion as % of total flexible contribut ion to UNHCR	% Increase / decrease of flexible contributio n from 2020
Philippines	100,000		100,000			100,000	100%	*	-50%
Algeria	100,000		100,000			100,000	100%	*	N/A
Subtotal donors contributing over \$100,000 in flexible funding	716,332,537	950,350,875	1,666,683,412	1,904,607,028	578,061,344	4,149,351,784	40%	100%	
All other donors	416,789	252,830	669,619	9,227,200	520,627,755	530,524,574			
Grand Total	716,749,325	950,603,706	1,667,353,031	1,913,834,228	1,098,689,099	4,679,876,358	36%	100%	10%



Table 2 | PRIVATE DONORS CONTRIBUTING OVER \$100,000 IN FLEXIBLE FUNDING IN 2021 | By region

UNHCR GLOBAL

Fast Retailing Co. Ltd. (UNIQLO)

AFRICA

KENYA

The Amahoro Coalition

THE AMERICAS

USA / USA FOR UNHCR

Facebook

Greater Kansas City Community Found

Jolie-Pitt Foundation

Kuwait-America Foundation

UPS Corporate

ASIA AND THE PACIFIC

AUSTRALIA / AUSTRALIA FOR UNHCR

Cannon-Brookes Foundation

Scott Farquhar

Wilson Foundation

CHINA / HONG KONG SAR

Beijing New Sunshine Charity Foundation

Lam Kin Chung Morning Sun Charity Fund

Ms. Pwee Ling Cheng

Sunshine forever Limited

TikTok

JAPAN / JAPAN FOR UNHCR

Fuji Optical Co Limited

THAILAND

Mr. Wanchai Tachavejnukul

MIDDLE EAST AND NORTH AFRICA

EGPYT

Sawiris Foundation for Social Development

SAUDI ARABIA

Tamer Family Foundation

UNITED ARAB EMIRATES

Careem Networks

Higher Committee of Human Fraternity

EUROPE

CZECHIA

Mr. Remon L Vos

DENMARK

Kirkbi A/S

Novo Nordisk Foundation

GERMANY / UNO-FLÜCHTLINGSHILFE

AmazonSmile

ITALY

Brunello Cucinelli Spa

Calzedonia S.p.A

Only The Brave Foundation Onlus

NETHERLANDS

Dutch Postcode Lottery (NPL)

SWEDEN / SWEDEN FOR UNHCR

IKEA Svenska Försäljnings AB

Lindex AB

Mr. Magnus M. Lind

Swedish Postcode Lottery

The Einar Belvén Foundation

SWITZERLAND / SWITZERLAND FOR UNHCR

Fondation Philanthropique Famille Sandoz

Üsine Foundation

UNITED KINGDOM / UK FOR UNHCR

Accenture

Allen & Overy LLP

GlaxoSmithKline Services Unlimited

Pepsi Lipton International Ltd



Table 3 | TOP DONORS OF FLEXIBLE FUNDING IN 2021 | USD millions

DONOR	UNEARMARKED	SOFTLY EARMARKED	TOTAL FLEXIBLE
Germany	25,985,663	394,822,841	420,808,504
United States of America		295,282,472	295,282,472
Sweden	75,390,687	21,890,429	97,281,116
España con ACNUR (Spain)	83,842,404	8,642,814	92,485,219
Norway	79,990,589	6,097,054	86,087,643
Denmark	34,604,624	26,161,769	60,766,393
Private donors in the Republic of Korea	42,427,640	5,940,554	48,368,193
Japan for UNHCR	43,614,452	1,983,048	45,597,500
Netherlands	36,105,033	6,411,225	42,516,258
United Kingdom of Great Britain and Northern Ireland	40,424,803	13,755	40,438,559
France	20,152,026	17,355,137	37,507,164
UNO-Flüchtlingshilfe (Germany)		30,929,149	30,929,149
Japan	23,408,080	7,233,696	30,641,775
USA for UNHCR	17,491,866	10,244,019	27,735,884
Private donors in Italy	22,496,377	2,849,580	25,345,957
Sweden for UNHCR	21,714,217	2,393,504	24,107,721
Canada	9,431,138	13,862,883	23,294,021
Finland	8,363,202	14,199,684	22,562,885
Australia for UNHCR		21,331,240	21,331,240
Switzerland	16,376,663	511,771	16,888,434
Other governments	65,361,812	34,373,740	99,735,552
Other private donors	49,568,050	28,073,343	77,641,393
TOTAL	716,749,325	950,603,706	1,667,353,031



Table 4 | DONORS OF MULTI-YEAR FUNDING | USD millions

DONOR	2021	2022	2023	2024 onwards	TOTAL ³
Sweden	72,359,147	105,240,908	87,429,955	242,445,152	507,475,161
Denmark	74,538,219	88,237,735	82,017,397	234,623,145	479,416,495
Germany	132,717,968	46,689,237	25,647,772	5,724,017	210,778,993
European Union	58,803,920	54,714,294	24,672,071	10,675,901	148,866,187
Netherlands	59,765,445	37,500,639	16,734,565		114,000,650
Switzerland	32,853,327	35,000,410	99,999		67,953,736
Canada	27,700,325	9,431,138	9,431,138		46,562,600
Qatar	22,077,897	20,292,920			42,370,817
Luxembourg		9,324,009	9,324,009	18,648,019	37,296,037
Belgium	11,947,431	11,947,431	11,947,431		35,842,294
United Kingdom of Great Britain and Northern Ireland	11,795,135	6,330,773	2,691,391	3,475,545	24,292,844
Italy	6,827,910	8,576,446	4,278,478	77,585	19,760,419
Australia	9,520,438	9,817,841			19,338,280
Japan	2,007,049	7,531,561	6,487,227	1,470,416	17,496,253
Finland	8,363,202	8,206,331			16,569,533
United Nations Peacebuilding Fund	6,137,133	4,812,338	1,838,652		12,788,123
Howard G. Buffet Foundation	1,385,168	6,674,236	4,311,534		12,370,938
IKEA Foundation	3,176,956	4,170,653	2,459,622	1,577,961	11,385,191
Republic of Korea	6,118,902	3,106,754	50,016		9,275,671
World Diabetes Foundation		3,447,943	1,820,368	1,591,841	6,860,152
New Zealand	4,098,361				4,098,361
Fast Retailing Co. Ltd. (UNIQLO)	1,773,141	1,657,420	100,000		3,530,561
Education Cannot Wait	2,294,181	640,552	249,627		3,184,361
Kuwait	1,423,400	766,800	766,800		2,957,000
Mr. Remon L Vos	1,121,076	1,480,553	118,746	118,746	2,839,121
Joint United Nations Programme on HIV/AIDS	2,316,793	411,685			2,728,478



DONOR	2021	2022	2023	2024 onwards	TOTAL ³
United Nations Children's Fund	1,287,098	663,239	631,429		2,581,766
Iceland	736,967	736,967	736,967	236,967	2,447,867
Swedish Postcode Lottery	698,961	1,039,773	524,505		2,263,239
African Development Bank Group	65,607	1,061,070	1,078,560		2,205,237
Spain	1,211,660	531,330			1,742,991
International Olympic Committee	661,586	531,334	338,374	11,966	1,543,260
Vodafone Foundation	119,330	417,656	298,325	686,150	1,521,461
Fondation de Luxembourg	357,995	477,327	596,659		1,431,981
Start-up Fund for Safe, Orderly and Regular Migration	671,483	531,278	34,509		1,237,270
Morneau Shepell (Lifeworks Ltd.)	223,033	223,033	223,033	446,067	1,115,166
Saïd Foundation	452,517	327,763	265,262		1,045,542
Miscellaneous donors in the Netherlands	119,326	238,651	238,651	357,976	954,604
Volkswagen		227,015	227,015	454,030	908,059
The L'OREAL Foundation	591,470	305,713			897,183
Intergovernmental Authority on Development	842,295	18,346			860,641
Austria	560,594	285,529			846,123
United Nations Trust Fund for Human Security	792,397	26,793			819,190
Norway	250,166	485,562			735,728
Tamer Family Foundation	250,000	452,280			702,280
Üsine Foundation	645,875				645,875
Stiftung Auxilium		329,954	255,632		585,586
Spotlight Initiative to eliminate violence against women and girls	511,337				511,337
The World Bank	148,110	360,681			508,790
CTP Invest SPOL	118,746	118,746	118,746	118,746	474,985
UN Women	57,545	160,439	150,751		368,735
Ms. Omnia Abdullah Taha Bakhsh	100,000	100,000	100,000		300,000
Ireland	263,857				263,857
Open Society Policy Center	123,000	123,000			246,000

REPORT ON FLEXIBLE FUNDING IN 2021



DONOR	2021	2022	2023	2024 onwards	TOTAL ³
Estonia	119,474	119,474			238,949
Fondation BNP Paribas	224,467				224,467
M3	103,413	103,413			206,825
Sunshine for Life Charitable Trust	200,000				200,000
KOS Shipping & Logistics		50,000	50,000	100,000	200,000
Infinity Design & Engineering	170,400				170,400
United Nations Joint SDG Fund	162,444				162,444
The Hands Up Foundation	124,508				124,508
Shih Wing Ching Foundation	120,000				120,000
Sweden for UNHCR	119,489				119,489
The Trottier Family Foundation	113,723				113,723
Monaco	111,483				111,483
Brunello Cucinelli Spa	109,890				109,890
United Nations Albania SDG Acceleration Fund	101,601				101,601
Other donors	347,805	112,107	20,000	40,000	519,912
TOTAL	F7F 440 470	400 400 000	200 205 040	F22 802 802	4000 500 004
TOTAL	575,112,173	496,169,080	298,365,216	522,880,226	1,892,526,694



TABLE 5 | TOTAL EXPENDITURE IN 2021 BY SOURCE OF FUNDING | USD millions

	SOURCE OF FUNDING										
	Voluntary										
	Carry	-over from prior	years	Volunta	ıry cash contribi	utions	in-kind Contributi ons	Indirect support costs	UNRB	Other income ²	TOTAL
	Earmarked	Softly earmarked ¹	Un- earmarked	Earmarked	Softly earmarked ¹	Un- earmarked					
FIELD OPERATIONS											
East and Horn of Africa and the Great Lakes	53,724	70	105,972	584,753	104,247	63,567	47,114	7,464		23,427	990,339
Southern Africa	3,905		29,125	74,930	43,224	43,812	1,458	10,872		3,953	211,279
West and Central Africa	8,615	1,864	74,886	206,686	79,009	27,124	31,492	7,219		9,121	446,016
Americas	34,246	15,964	11,697	232,438	68,566	42,762	3,355			6,350	415,377
Asia and the Pacific	13,599	1,087		304,658	145,156	51,671	7,820			19,039	543,030
Europe	12,042	234		227,298	29,851	66,828	3,025	7,491		12,340	359,108
Middle East and North Africa	61,721	14,533	16,780	841,573	254,457	41,036	16,883			39,208	1,286,190
TOTAL FIELD OPERATIONS	187,853	33,752	238,460	2,472,336	724,509	336,799	111,146	33,046	-	113,438	4,251,339
Global Programmes	8,363	2,462		52,060	49,632	270,264	13,453			18,974	415,207
Headquarters				1,239			15,380	180,605	43,132	2,686	243,041
Operational Reserve and new or additional activities - mandate- related reserve											-
Junior Professional Officers Fund	8,388										8,388
TOTAL	204,604	36,214	238,460	2,525,635	774,141	607,063	139,979	213,651	43,132	135,098	4,917,975
% of total expenditure	4%	1%	5%	51%	16%	12%	3%	4%	1%	3%	100%

Notes:

¹Includes contributions earmarked at the regional, subregional, situation or thematic level.

² Includes miscellaneous income, prior year adjustments, cancellations and other internal transfers.



Table 6 | FINAL ALLOCATION BY REGION AND RIGHTS GROUP OF UNEARMARKED AND SOFTLY EARMARKED FUNDS | 2021

FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN THE EAST AND HORN OF AFRICA AND THE GREAT LAKES I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
East and Horn of Africa and the Great Lakes			
Regional Bureau for the East and Horn of Africa and the Great Lakes	-	8,469	8,469
Regional Activities for the East and Horn of Africa and the Great Lakes	2	843	845
Other operations in Africa	1,272	174	1,446
Burundi	16,266	10,920	27,186
Djibouti	1,788	1,048	2,836
Eritrea	-	992	992
Ethiopia	33,155	20,589	53,745
Kenya	16,065	17,686	33,751
Rwanda	7,357	2,866	10,223
Somalia	8,239	3,956	12,195
South Sudan	41,416	13,675	55,091
Sudan	-	4,424	4,424
Uganda	27,965	14,899	42,864
United Republic of Tanzania	16,014	3,777	19,791
East and Horn of Africa and the Great Lakes total	72,937	43,224	116,160



ALLOCATIONS OF FLEXIBLE FUNDING IN THE EAST AND HORN OF AFRICA AND THE GREAT LAKES BY RIGHTS GROUP | USD millions

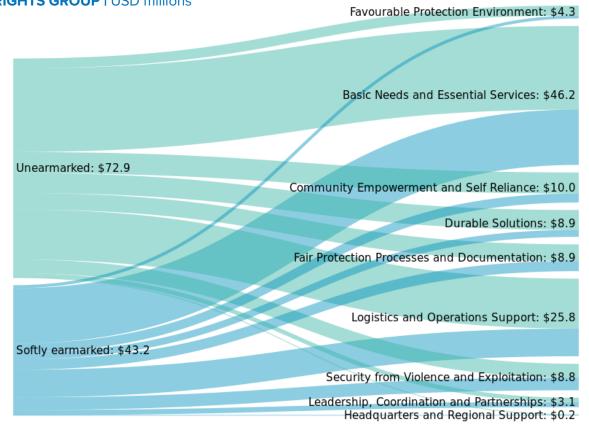
	Basic Needs and Essential Services: \$130.5
	Basic Needs and Essential Services. \$150.5
Unearmarked: \$169.5	
Ollealmarked. \$109.5	
	Durable Solutions: \$23.8
	Buruble Solutions: \$25.0
	Favourable Protection Environment: \$4.8
	0 7 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
	Security from Violence and Exploitation: \$22.9
	Community Empowerment and Self Reliance: \$20.0
	Leadership, Coordination and Partnerships: \$5.8
	Leadership, Coordination and Partnerships. \$5.6
Softly earmarked: \$104.3	Logistics and Operations Support: \$43.9
Soldy earmarked, \$104.5	
	Fair Protection Processes and Documentation: \$10.8
	Headquarters and Regional Support: \$11.4
	ricadquarters and negional support. \$11.4



FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN SOUTHERN AFRICA I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
Southern Africa			
Regional activities for Southern Africa	143	18	162
Angola	4,166	5,702	9,868
The Republic of the Congo	3,406	9,343	12,749
Democratic Republic of the Congo	37,690	14,328	52,018
Malawi	3,235	3,228	6,463
Mozambique	2,572	2,327	4,899
South Africa Multi-Country Office	11,335	1,441	12,776
Zambia	6,178	5,363	11,541
Zimbabwe	4,210	1,474	5,685
Southern Africa total	72,937	43,224	116,160

ALLOCATIONS OF FLEXIBLE FUNDING IN SOUTHERN AFRICA BY RIGHTS GROUP I USD millions





FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN WEST AND CENTRAL AFRICA I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
West and Central Africa			
Regional Bureau for West and Central Africa	-	6,017	6,017
Regional activities for West and Central Africa	106	543	650
Burkina Faso	6,196	4,265	10,462
Cameroon Multi-Country Office	16,628	5,707	22,335
Central African Republic	2,772	15,227	17,999
Chad	29,229	4,443	33,672
Côte d'Ivoire	10,316	4,125	14,442
Ghana	5,243	1,847	7,090
Liberia	9,384	2,877	12,262
Mali	2,674	5,366	8,039
Niger	7,603	16,039	23,642
Nigeria	6,026	10,728	16,753
Senegal Multi-Country Office	5,833	3,689	9,522
West and Central Africa total	102,010	80,874	182,883

ALLOCATIONS OF FLEXIBLE FUNDING IN WEST AND CENTRAL AFRICA BY RIGHTS GROUP | USD millions

	Basic Needs and Essential Services: \$56.8
Unearmarked: \$102.0	Community Empowerment and Self Reliance: \$23.8
	Durable Solutions: \$23.0
	Logistics and Operations Support: \$30.1
	Leadership, Coordination and Partnerships: \$7.4
Coffly cormorized, \$90.0	Fair Protection Processes and Documentation: \$13.5
Softly earmarked: \$80.9	Favourable Protection Environment: \$5.0
	Security from Violence and Exploitation: \$17.5
	Headquarters and Regional Support: \$5.9



FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN THE AMERICAS I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
The Americas			
Americas overall			
Regional Bureau for the Americas	14,047	-	14,047
Regional activities for the Americas	1,020	4,093	5,114
Americas overall total	15,067	4,093	19,160
Latin America			
Argentina Multi-Country Office	2,177	10,025	12,202
Brazil	1,585	6,023	7,608
Colombia	832	23,299	24,132
Costa Rica	1,681	6,113	7,794
Ecuador	6,023	7,471	13,494
Honduras	4,801	2,358	7,159
Mexico	2,678	3,570	6,247
Panama Multi-Country Office	8,800	9,423	18,223
Peru	-	2,636	2,636
Venezuela (Bolivarian Republic of)	-	2,641	2,641
Latin America total	28,578	73,559	102,136
North America and the Caribbean			
Canada	1,728	427	2,155
United States of America Multi-Country Office	9,087	6,450	15,536
North America and the Caribbean total	10,814	6,877	17,691
The Americas total	54,459	84,529	138,988



ALLOCATIONS OF FLEXIBLE FUNDING IN THE AMERICAS BY RIGHTS GROUP | USD millions

_	Fair Protection Processes and Documentation: \$13.9
	Security from Violence and Exploitation: \$8.7
	Basic Needs and Essential Services: \$25.3
Softly earmarked: \$84.5	Community Empowerment and Self Reliance: \$17.4
	Leadership, Coordination and Partnerships: \$7.6
	Favourable Protection Environment: \$10.1
	Durable Solutions: \$17.9
Unearmarked: \$54.5	Logistics and Operations Support: \$19.8
	Headquarters and Regional Support: \$18.1



FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN ASIA AND THE PACIFIC I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
Asia and the Pacific			
Asia and the Pacific overall			
Regional Bureau for Asia and the Pacific	12,096	-	12,096
Regional activities for Asia and the Pacific	745	187	932
Asia and the Pacific total	12,841	187	13,028
Kazakhstan Multi-Country Office	378	9,682	10,060
Kyrgyzstan	111	756	867
Tajikistan	202	2,510	2,712
Central Asia total	691	12,948	13,639
Australia Multi-Country Office	583	1,489	2,072
China	3,915	-	3,915
Japan	1,702	1,750	3,452
Republic of Korea	1,096	1,126	2,222
East Asia and the Pacific total	7,297	4,364	11,661
South Asia			
India	7,076	947	8,023
Nepal	2,433	308	2,741
Sri Lanka	1,981	250	2,232
South Asia total	11,491	1,506	12,996
South-East Asia			
Bangladesh	-	7,469	7,469
Indonesia	5,898	3,902	9,800
Malaysia	6,648	3,827	10,475
Myanmar	-	3,000	3,000
Philippines	796	647	1,443
Thailand Multi-Country Office	6,010	4,155	10,165
South-East Asia total	19,352	23,000	42,352
South-West Asia			
Afghanistan	-	46,348	46,348
Islamic Republic of Iran	-	35,211	35,211
Pakistan	-	22,681	22,681
South-West Asia total	-	104,239	104,239
Asia and the Pacific total	51,671	146,243	197,915



ALLOCATIONS OF FLEXIBLE FUNDING IN ASIA AND THE PACIFIC BY RIGHTS GROUP | USD millions

Basic Needs and Essential Services: \$101.2

Softly earmarked: \$146.2

Unearmarked: \$51.7

Community Empowerment and Self Reliance: \$18.5

Logistics and Operations Support: \$17.6

Favourable Protection Environment: \$8.6

Durable Solutions: \$13.1

Leadership, Coordination and Partnerships: \$4.9 Security from Violence and Exploitation: \$7.7

Fair Protection Processes and Documentation: \$9.7

Headquarters and Regional Support: \$16.7



FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN EUROPE I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
Europe			
Europe overall			
Regional Bureau for Europe	6,267	-	6,267
Regional activities for Europe	1,173	298	1,470
Other operations in Europe	2,699	685	3,384
Europe overall total	10,138	983	11,121
Eastern Europe			
Armenia	178	2,120	2,298
Azerbaijan	-	2,000	2,000
Belarus	819	208	1,026
Georgia	2,054	803	2,857
Russian Federation	3,738	-	3,738
Türkiye	-	4,909	4,909
Ukraine	6,224	1,955	8,180
Eastern Europe total	13,012	11,996	25,008
Northern, Western, Central and Southern Europe			
Belgium Multi-Country Office	7,377	1,873	9,250
Bulgaria	1,311	333	1,644
Croatia	1,466	372	1,838
Cyprus	1,220	310	1,530
France	1,792	455	2,247
Germany	1,129	314	1,443
Greece	1,751	4,764	6,514
Hungary Multi-Country Office	3,114	852	3,965
Italy Multi-Country Office	7,187	1,824	9,012
Malta	928	329	1,257
Poland	521	132	653
Romania	929	705	1,634
Spain	2,758	700	3,458
Sweden Multi-Country Office	3,326	844	4,170
United Kingdom of Great Britain and Northern Ireland	1,813	460	2,273
Northern, Western, Central and Southern Europe total	36,621	14,268	50,888



South-Eastern Europe			
Albania	84	493	576
Bosnia and Herzegovina	961	432	1,392
Kosovo (S/RES/1244 (1999))	1,005	349	1,354
Montenegro	787	294	1,081
North Macedonia	932	236	1,168
Serbia	3,288	1,035	4,322
South-Eastern Europe total	7,056	2,838	9,894
Europe total	66,828	30,084	96,912

ALLOCATIONS OF FLEXIBLE FUNDING IN EUROPE BY RIGHTS GROUP | USD millions

	Favourable Protection Environment: \$25.9
	Fair Protection Processes and Documentation: \$14.9
Unearmarked: \$66.8	Security from Violence and Exploitation: \$10.3
	Durable Solutions: \$13.4
	Headquarters and Regional Support: \$8.4
	Leadership, Coordination and Partnerships: \$2.4
	Logistics and Operations Support: \$7.8
Softly earmarked: \$30.1	Basic Needs and Essential Services: \$7.1
	Community Empowerment and Self Reliance: \$6.5



FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS IN THE MIDDLE EAST AND NORTH AFRICA I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Field Operations			
Middle East and North Africa			
Middle East and North Africa overall			
Regional Bureau for Middle East and North Africa	3,764	15,150	18,915
Regional activities for Middle East and North Africa	1,084	2,751	3,835
Middle East and North Africa overall total	4,848	17,902	22,750
Middle East			
Other operations in the Middle East	-	8,299	8,299
Iraq	17,585	42,624	60,209
Israel	2,370	1,589	3,959
Jordan	3,080	88,292	91,372
Lebanon	-	69,550	69,550
Saudi Arabia Multi-Country Office	3,240	5,471	8,711
Syrian Arab Republic	-	15,496	15,496
Yemen	1,592	3,777	5,369
Middle East total	27,867	235,097	262,964
North Africa			
Algeria	4,108	587	4,695
Egypt	9,057	9,184	18,240
Libya	182	26	208
Mauritania	3,704	3,349	7,053
Morocco	3,657	1,931	5,588
Tunisia	2,504	645	3,149
Western Sahara - Confidence building measures	1,888	270	2,158
North Africa total	25,101	15,991	41,092
Middle East and North Africa total	57,816	268,990	326,805



ALLOCATIONS OF FLEXIBLE FUNDING IN THE MIDDLE EAST AND NORTH AFRICA BY RIGHTS GROUP! USD millions

Favourable Protection Environment: \$31.3

Fair Protection Processes and Documentation: \$29.7

Security from Violence and Exploitation: \$24.2

Softly earmarked: \$269.0

Unearmarked: \$57.8

Basic Needs and Essential Services: \$175.5

Headquarters and Regional Support: \$23.8

Leadership, Coordination and Partnerships: \$6.4 Community Empowerment and Self Reliance: \$11.7

Durable Solutions: \$6.0

Logistics and Operations Support: \$18.2



FINAL ALLOCATION OF UNEARMARKED AND SOFTLY EARMARKED FUNDS TO GLOBAL PROGRAMMES I USD thousands

Region/Sub-region/Country	Unearmarked	Softly earmarked	Total
Global Programmes			
Global Programmes			
Operational Activities	146,184	28,411	174,595
Programme Support Activities	124,080	23,683	147,763
Global Programmes total	270,264	52,093	322,357

Grand total	845.523	810.354	1,655,877
Grand total	043,323	610,354	1,055,077

REPORT ON THE USE OF FLEXIBLE FUNDING IN 2021

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UNHCR hqgars@unhcr.org P.O. Box 2500 1211 Geneva 2

www.unhcr.org reporting.unhcr.org